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# **Budget and Finance Overview and Scrutiny Committee**

# Tuesday, 11 October 2011 at 7.30 pm

Committee Room 4, Brent Town Hall, Forty Lane, Wembley, HA9 9HD

### Membership:

Membersfirst alternatesSecond alternatesCouncillors:Councillors:Councillors:

Allie (Chair) Green Cummins Mashari (Vice-Chair) Harrison Hector Chohan S Choudhary Moloney Leaman Brown Lorber Naheerathan McLennan Mistry HB Patel BM Patel **HM Patel** Sheth Denselow Gladbaum Van Kalwala Kataria Daly

For further information contact: Peter Goss - Democratic Services Manager 020 8937 1353 peter.goss@brent.gov.uk

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www.brent.gov.uk/committees

The press and public are welcome to attend this meeting



# **Agenda**

Introductions, if appropriate.

Apologies for absence and clarification of alternate members

**Item** Page

#### 1 Declarations of personal and prejudicial interests

Members are invited to declare at this stage of the meeting, any relevant financial or other interest in the items on this agenda.

- 2 Deputations (if any)
- 3 Minutes of the previous meeting

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- 4 Matters arising
- 5 Adult Social Care budget issues

The Director of Adult Social Services will attend the meeting to provide a presentation for Members on current budget issues facing this service.

Ward Affected: All Wards Contact Officer: Alison Elliott, Director

of Adult Social Services

Tel: 020 8937 4230

alison.elliott@brent.gov.uk

6 Budget update

The Director of Finance and Corporate Services will provide an update on the current budget position.

Ward Affected: All Wards Contact Officer: Clive Heaphy, Director

of Finance and Corporate Services

Tel: 020 8937 1424

clive.heaphy@brent.gov.uk

7 Update on the proposals in the Local Government resource review

An update on the proposals will be presented to members.

Ward Affected: All Wards Contact Officer: Mick Bowden, Deputy

Director of Finance

Tel: 020 8937 1460

mick.bowden@brent.gov.uk

#### 8 Work programme

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A copy of the committee's work programme is attached for comment and update.

Ward Affected: All Wards Contact Officer: Jacqueline Casson,

Senior Policy Officer

Tel: 020 8937 1134

jacqueline.casson@brent.gov.uk

#### 9 Any Other Urgent Business

Notice of items to be raised under this heading must be given in writing to the Democratic Services Manager or his representative before the meeting in accordance with Standing Order 64.

#### 10 Date of Next Meeting

The next scheduled meeting of the committee is on 8 November 2011.



Please remember to **SWITCH OFF** your mobile phone during the meeting.

- The meeting room is accessible by lift and seats will be provided for members of the public.
- Toilets are available on the second floor.
- Catering facilities can be found on the first floor near the Paul Daisley Hall.
- A public telephone is located in the foyer on the ground floor, opposite the Porters' Lodge





# MINUTES OF THE BUDGET AND FINANCE OVERVIEW AND SCRUTINY COMMITTEE Tuesday, 13 September 2011 at 7.30 pm

PRESENT: Councillor Allie (Chair), Councillor Mashari (Vice-Chair) and Councillors S Choudhary, Naheerathan, HB Patel and Sheth

Also Present: Councillors Aden, Arnold, Bacchus, Butt, Cheese, Gladbaum and Hashmi

Apologies were received from: Councillor Van Kalwala

#### 1. Declarations of personal and prejudicial interests

None declared.

#### 2. Deputations (if any)

None.

#### 3. Minutes of the previous meeting - 20 July 2011

**RESOLVED:-**

that the minutes of the previous meeting held on 20 July 2011 be approved as an accurate record of the meeting.

#### 4. Matters arising (if any)

None.

#### 5. Children and Families budget issues

Mustafa Salih (Assistant Director - Strategic Finance, Children and Families) gave a financial overview of the Children and Families department by means of a Powerpoint presentation. He began by outlining the size and make-up of the funding sources and the issues facing the schools budget. He pointed out that the budget had been under pressure for the last two years because of expenditure on special education needs (SEN), resulting in a cumulative overspend of £5.7M being brought forward into the 2011/12 schools budget, which is funded by the Dedicated Schools Grant (DSG). He turned attention to the element of the budget met by the General Fund covering 'achievement and inclusion' and the larger area of 'social care'. Mustafa Salih then explained where the pressures remained on the budget and outlined the savings made in 2011/12. He stated that achievement of the savings was monitored monthly and remained largely on track with the biggest threat coming from the planned closure of a respite centre that was now on hold

pending the outcome of a judicial review brought against the decision. The present estimate was for an overspend on the SEN budget in 2011/12 of £1.5M which would have to be added to the £5.7M already mentioned. However, work was being done to achieve additional savings in order to reach a balanced position for the Schools Budget over the next 2-3 years. Mustafa Salih provided more detail on the pressure on the SEN budget and the measures being taken to reduce SEN expenditure. He then went on to detail the pressure on the budget for children's social care and the measures being taken to reduce these. Finally, he outlined the pressure on school places which he explained had an effect on the revenue budget but a much bigger impact on the capital budget because of the need to provide additional accommodation.

Krutika Pau (Director of Children and Families) added to the presentation by explaining that the management structure and decision making concerning SEN had been changed to make it more efficient. The pressure on social care continued but good progress had been made towards containing the budget. The pressure on school places was a London wide issue and the council was working with other councils to present a lobbying position through London Councils for funding to address this. A number of direct grants had ceased or had been rolled into the DSG. A new relationship had been established with schools with over £2M being brought back into the Council but this would rely on the Council being able to deliver cost effective services which were valued by schools.

Councillor Arnold (Lead Member for Children and Families) added that the service had to make a 17% cut in the budget quickly and in doing so had tried to protect the front line services. The approach had to be towards being more efficient and streamlined in the face of increasing need and demand. There was now better information available on where the demand was coming from and this allowed early intervention strategies to be formulated that were designed to reduce the need for greater resources having to be committed further down the line. Although the schools faced heavy demands, Councillor Arnold pointed out that they were producing good academic results.

In reply to a question about the recoupment element of SEN provision, it was explained that this was accounted for within the SEN budget but that Brent was a net exporter of pupils. This was why the original Building Schools for the Future programme had included schemes designed to expand SEN places within the borough. Now that the BSF programme had been withdrawn, it was necessary to look for alternative ways in which in-house SEN provision could be expanded. In answer to questions from members of the committee, Krutika Pau explained that responsibility for the capital programme for school expansion was now with the Regeneration and Major Projects Department. It was clear that the budget was not sufficient to meet need and this was the case across London. Alternative more creative ways of making provision were now needed and this included approaching nursery schools to take in older children, looking at any school not making most efficient use of its space and approaching the Ark Academy to take in more children. Krutika Pau also explained that senior officers from Children and Families had visited Kingsbury High school to discuss their possible application for academy status and the implications this would have for the borough. She confirmed that such a move would have an adverse impact on the Council's budget.

It was confirmed that the Council had a statutory duty to provide a school place for every child but that this duty was becoming increasingly difficult to fulfil. An increase in child protection cases had followed the Baby P case in Haringey and this was consistent across London. Krutika Pau pointed out that it was only half way through the financial year and a potential overspend had been identified which meant there was time to take corrective action. Councillor Arnold added that a change of approach had to be adopted to manage the level of spend rather than treat some services as demand led and therefore inevitable that they would overspend.

Krutika Pau responded to questions by explaining that Brent was part of a London-wide team looking at what the impact of changes to the housing benefit system might mean for population shifts and when it became clearer appropriate provision would have to be made. With reference to SEN provision, she explained that there were two particular areas of work being considered within the West London Alliance. One was the costs of special educational needs where Brent did not compare favourably with other boroughs on the level of spend, and the other was the provision of residential and independent day care placements. A procurement officer had recently been appointed who would focus on these two areas. Discussions were taking place with Woodfield School over how to develop a unit that would allow children with special needs to stay within the borough rather than be sent to out-borough placements.

In reply to a question, Mustafa Salih replied that the total level of reserves relating to the Schools Budget was around £7M. He also responded by explaining that the Council was working with about six schools to help them manage a deficit budget. In pursuing the issue of provision for special educational needs, it was asked how the number of children with special needs was rising and yet the number of statements was falling and what would happen if the number of children referred for social care kept going up. Mustafa Salih explained that a balancing act had to be undertaken with children at the lower end of the special needs spectrum to see if they could be supported by schools before they went through the statementing process. Discussions had been held with schools to set a higher threshold.

The Chair thanked Councillor Arnold, Krutika Pau and Mustafa Salih for attending the meeting.

#### 6. **Budget update**

Mick Bowden (Deputy Director of Finance and Corporate Services) tabled a paper showing the Council's latest budget position for 2011/12. He stated that there were two other areas facing similar challenges to those facing Children and Families which had been discussed under the earlier item. One was Adult Social Care having to deal with the costs of transitions when the care of 19 year olds was passed on from Children and Families, and the other was from the changes in Housing Benefit which was having an impact on the temporary accommodation budget. In answer to a question regarding investment, Mick Bowden explained that the Council invested surplus funds with banks and building societies but the amount invested was kept low at the moment because of the small returns and high risks involved. In being asked about the forecast overspend of £1.2M, he stated that this was a current forecast and so service areas were being asked to bring their budgets into line to mitigate against overspending at the year end.

The budget update was noted.

#### 7. Update on the proposals in the Local Government Resources Review

Mick Bowden (Deputy Director of Finance and Corporate Services) explained the proposals contained in the Local Government resource review by reference to Powerpoint slides. The scheme provided for local authorities to retain their share of business rate growth as a replacement for the current formula grant system. However, Mick Bowden added that as the detail had emerged it had become an increasingly complex model and therefore difficult to predict the impact on individual authorities. Following the initial consultation paper being issued on 18 July a number of technical papers had followed and Mick Bowden outlined these to the meeting. In answer to questions around the pooling arrangements and cracking down on evasion, Mick Bowden explained that London Councils had carried out work on pooling arrangements within London and that work was being done with Revenue and Benefits service on developing strategies for business rate collection.

The latest position arising from the Local Government resources review was noted.

#### 8. Work Programme

Members considered the committee's work programme. It was agreed that an update on the Local Government resources review with particular reference to the strategies being worked on for the future collection of business rates should be added to the meeting on 11 October.

Members also asked that the implications of the changes to the Housing Revenue Account and an update on the capital programme be added to the meeting on 6 December.

The work programme, as amended, was agreed.

#### 9. Any Other Urgent Business

None.

#### 10. Date of Next Meeting

It was noted that the next meeting of the committee would take place on 11 October 2011.

The meeting closed at 9.56 pm

J ALLIE Chair

# Budget & Finance Overview & Scrutiny Committee Work Programme 2011/12 Chair Cllr Allie

| Date of<br>Meeting                    | Purpose of Agenda item  | Requested Information / Evidence  | Invited witnesses   | Notes |
|---------------------------------------|---|---|---|-------|
| 20th July<br>2011                     | To receive the report on the Budget Strategy 2012/13 – 2015/16. |   | Mick Bowden, Deputy<br>Director of Finance and<br>Corporate Resources |       |
|                                       | To discuss the work programme for 2011/12                       | Work Programme discussion   |   |       |
| 13 <sup>th</sup><br>September<br>2011 | Budget Update   | To provide member with information regarding the current budget position. To include an update on the One Council Savings       | Clive Heaphy, Director of Finance and Corporate Services              |       |
|                                       | Children & Families Budget Issues                               | Presentation on  The departments current budget position  Budget pressures, and Actions being taken to deal with those pressure | Krutika Pau, Director of Children and Families                        |       |
|                                       | Update on the proposals in the                                  | To enable members of the Budget &   | Clive Heaphy / Mick   |       |

|                                  | Local Government Resources<br>Review  | Finance Overview & Scrutiny Committee to comment on the government proposals   | Bowden   |  |
|----------------------------------|---|--|--|--|
| 11 <sup>h</sup> October<br>2011  | Budget Update including balances, approach to risk, One Council savings. Budget updates will pick up some of the issues listed at the end of the work programme | To provide members with the lasted budget information  | Clive Heaphy / Mick<br>Bowden                              |  |
|                                  | Further update on the proposals in the Local Government Resource Review & the council's response  | To provide further information on the proposals, the impact on the council and the council's response to the consultation. |  |  |
|                                  | Adult Social Care budget issues   | Presentation on  | Alison Elliott, Assistant<br>Director Adult Social Care    |  |
| 8 <sup>th</sup> November<br>2011 | Environment & Neighbourhoods budget issues  | Presentation on  | Sue Harper, Director of<br>Environment &<br>Neighbourhoods |  |

|                                  | To gain a clear understanding of<br>the issues that will be discussed<br>at the First Reading Debate at<br>Full Council | First Reading Debate Reports                           | Clive Heaphy Director of<br>Finance and Central<br>Services<br>Leader of the Council<br>Lead member for Finance<br>& Resources |  |
|----------------------------------|---|--|--|--|
| 6th<br>December<br>2010          | Budget Update Including an update on the One Council savings  | To provide members with the latest budget information. | Clive Heaphy / Mick<br>Bowden  |  |
|                                  | Regeneration & Major Projects budget issues   | Presentation on  | Andy Donald, Director of Regeneration & Major  |  |
|                                  | HRA Reforms   | To provide members with the latest update on Reforms   |  |  |
| 11 <sup>th</sup> January<br>2011 | To agree the Panel's first interim report   |  |  |  |
|                                  | Capital Budgets   |  |  |  |

| 16 <sup>th</sup> February<br>2011 | To discuss and comment on the administration's draft budget. | All Members will be invited to attend this meeting  • A presentation on the administration's draft budget from the lead member  • To include a response to the recommendations contained in the first interim report | Councillor Butt |  |
|-----------------------------------|--|--|-----------------|--|
|                                   | To agree the Panel's second interim / final report.          | The aim of this report is to respond to and make recommendations about the administrations draft budget prior to the Executive   |                 |  |

Issues the committee would like to cover during evidence gathering:

LG funding
One Council Savings
Balances / Reserves
Approach to managing risk
HRA Reform
Service Directors
Redundancy costs- end figure from phase 1 & 2
Capital programme including approach and impact of unsupported borrowing